## In the United States Court of Federal Claims

No. 05-173 C

(Filed: March 23, 2005)

RANDY LEE HAMMITT,	) Complaint in Tort Dismissed for ) Want of Jurisdiction
Plaintiff,	) ) )
V.	)
THE UNITED STATES,	)
Defendant.	)
	) )

Randy Lee Hammitt, Gastonia, NC, pro se.

Nancy Kim, Commercial Litigation Branch, Civil Division, U.S. Department of Justice, Washington, DC, for defendant.

## OPINION AND ORDER

HEWITT, Judge

The court has before it plaintiff's Complaint in Tort, filed January 28, 2005. Plaintiff proceeds pro se with claims against various federal employees (including "unknown U.S. Marshals . . . and two unknown supervisors of known and unknown U.S. Marshals") for numerous allegedly tortious acts. See Complaint in Tort (Compl.) at 1-2. Plaintiff alleges that United States employees "violated clearly established Constitutional law and Congressional Statutes, . . . resulting in the torts" enumerated in plaintiff's complaint. Id. at 2. The complaint lists the following eight causes of action: "trespass," "invasion of privacy and intrusion," "assault and battery," "false arrest and imprisonment," "malicious abuse and use of process," "defamation," "intentional infliction of extreme emotional distress," "loss of consortium" and "breach of fiduciary

duty and malfeasance." <u>Id.</u> at 21-30.<sup>1</sup> For the following reasons, the court determines that it does not have subject matter jurisdiction pursuant to 28 U.S.C. § 1491(a)(1) (2000) and DISMISSES plaintiff's complaint.<sup>2</sup>

The complaint cites as its basis for jurisdiction sections 1346 and 1491 of Title 28 of the United States Code. See Compl. at 3. Section 1346 provides that "[t]he district courts shall have original jurisdiction, concurrent with the United States Court of Federal Claims, of . . . claim[s] against the United States . . . in cases not sounding in tort." 28 U.S.C. § 1346(a)(2) (2000) (emphasis added). Section 1491 contains the same provision, which expressly excludes tort claims from the jurisdiction of the Court of Federal Claims. 28 U.S.C. § 1491(a)(1) ("The United States Court of Federal Claims shall have jurisdiction to render judgment upon . . . claim[s] against the United States . . . not sounding in tort.") (emphasis added).

In <u>Brown v. United States</u>, the Federal Circuit explains that "[t]he Court of Federal Claims is a court of limited jurisdiction. It lacks jurisdiction over tort actions against the United States." 105 F.3d 621, 623 (Fed. Cir. 1997) (citing 28 U.S.C. § 1491(a) and <u>Keene Corp. v. United States</u>, 508 U.S. 200, 214 (1993)). The Federal Circuit in <u>Brown</u> affirmed this court's dismissal of pro se plaintiffs seeking compensation "for the wages the IRS had 'seized' without warrants." <u>Id.</u> at 622, 624. The Federal Circuit noted that plaintiffs' claims against the government for "fraudulent assessment[s]' of tax penalties and 'Fourth Amendment fraudulent taking'" sought "damages allegedly resulting from tortious acts by the [g]overnment," and that the Court of Federal Claims lacks subject matter jurisdiction over these claims because, <u>inter alia</u>, claims of fraud sound in tort. <u>Id.</u> at 622, 624. Plaintiffs argued that their Fourth Amendment claims of "fraudulent taking" were based on the Constitution and did not sound in tort, but the Federal Circuit rejected this argument:

Assuming, <u>arguendo</u>, that the appellants' argument has merit, the Court of Federal Claims would still lack jurisdiction over such complaints. Courts have consistently held that the jurisdiction of the Court of Federal Claims is limited to cases in which the Constitution or a federal statute requires the payment of money damages as compensation for their violation.

<sup>&</sup>lt;sup>1</sup>The court makes no finding as to whether these claims are meritorious.

<sup>&</sup>lt;sup>2</sup>The court is also in receipt of plaintiff's Motion for Permissive Joinder of Party, received by the Clerk of the Court on February 3, 2005, but sent to chambers unfiled because, in contravention of Rule 5.1 of the Rules of the Court of Federal Claims, proof of service is missing. In light of this court's dismissal of the complaint for lack of jurisdiction, the Clerk of the Court is directed to RETURN this motion to plaintiff unfiled.

<u>Id.</u> at 623 (citing <u>United States v. Mitchell</u>, 463 U.S. 206, 218 (1983) and <u>Murray v. United States</u>, 817 F.2d 1580, 1582-83 (Fed. Cir. 1987)).

This court's predecessor outlined the money-mandating requirement for invoking jurisdiction in Montoya v. United States, 22 Cl. Ct. 568 (1991):

[N]ot every claim arising under federal, constitutional, statutory, or regulatory law satisfies the jurisdictional requirements of the Tucker Act. To confer jurisdiction in the [Court of Federal Claims], the law must mandate the payment of money damages to redress money improperly paid or taken, or to compensate for a right to be paid a sum by the federal government.

Id. at 570 (citations omitted). While noting that the Fifth Amendment, which applies the Fourteenth Amendment to the federal government, "guarantees to individuals a basic standard of fairness, i.e., equal protection, in dealing with the federal government," the Claims Court iterated that "the equal protection clause . . . does not create a cause of action for money damages" and thus its violation may not be the basis for jurisdiction under the Tucker Act. Id. at 570-71 (citing Mack v. United States, 635 F.2d 828, 832 (Ct. Cl. 1980), cert. denied, 451 U.S. 913 (1981); Connolly v. United States, 554 F. Supp. 1250, 1260 (Cl. Ct. 1982), rev'd on other grounds by 716 F.2d 882 (Fed. Cir. 1983), cert. denied, 465 U.S. 1065 (1984); and Rogers v. United States, 14 Cl. Ct. 39, 49-50 (1987), aff'd, 861 F.2d 729 (Fed. Cir. 1988), cert. denied, 490 U.S. 1034 (1989)). The court also denied jurisdiction based on plaintiff's allegations that "the United States and/or federal officers acted negligently and with 'a continuous lack of concern or a careless disregard," because "such claims sound in tort and . . . are likewise without the jurisdiction of this court." Id. at 571 (citing 28 U.S.C. § 1491; Eastport S.S. Corp. v. United States, 372 F.2d 1002, 1010 (Ct. Cl. 1967); and Shaw v. United States, 8 Cl. Ct. 796, 799 (1985)).

Finally, to the extent that plaintiff's complaint alleges that the United States is vicariously liable for the actions of its employees, the complaint fails to invoke the jurisdictional requirement that claims be brought against the United States. In <u>Brown</u>, the Federal Circuit pointed out that the exemplary damages plaintiffs sought "via <u>Bivens</u> actions are also outside" the jurisdiction of the Court of Federal Claims:

In <u>Bivens</u>, the Supreme Court held that a party may, under certain circumstances, bring an action [for money damages] for violations of constitutional rights against [g]overnment officials in their individual capacities. . . . The Tucker Act grants the Court of Federal Claims jurisdiction over suits against the United States, not against individual federal officials.

Brown, 105 F.3d at 624 (citing Bivens v. Six Unknown Named Agents of the Fed. Bureau of Narcotics, 403 U.S. 388 (1971) and 28 U.S.C. § 1491(a)).<sup>3</sup>

Because plaintiff's complaint sounds in tort and is not based upon violation of any money-mandating statute, it falls outside the jurisdiction of this court. Accordingly, the Clerk of the Court shall DISMISS plaintiff's complaint without prejudice.

II IS SO OKDEKED.	
	EMILY C. HEWITT
	Judge

IT IS SO ORDERED

<u>Bivens</u> . . . contemplates proceedings against government officials personally; it provides no basis for a suit against the United States, and thus no basis for an action in the Court of Federal Claims. To the extent that [plaintiff's] complaint is understood to allege that the United States is vicariously liable for the actions of its officers, the complaint sounds in tort and is outside the jurisdiction of the Court of Federal Claims on that basis.

<u>Id.</u> (citing <u>Brown v. United States</u>, 105 F.3d 621, 624 (Fed. Cir. 1997) and 28 U.S.C. § 1491(a)(1)).

<sup>&</sup>lt;sup>3</sup>In an unpublished decision, the Federal Circuit also affirmed this court's dismissal for lack of subject matter jurisdiction where plaintiff alleged "that he was subjected to abuse and deprived of his constitutional and civil rights during the course of . . . lawsuits" against the United States grounded in statutory and Constitutional violations. Mosseri v. United States, 232 F.3d 912, 912 (Table) (Fed. Cir. 2000). "The constitutional, statutory, or regulatory provision relied upon to invoke jurisdiction, however, must be money-mandating; the Due Process and Equal Protection Clauses of the Fifth Amendment do not provide the basis for such jurisdiction." Id. (citing Mullenberg v. United States, 857 F.2d 770, 773 (Fed. Cir. 1988)). Furthermore, the court rejected plaintiff's allusion to Bivens as a jurisdictional basis: